

# The State of South Carolina

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## Office of the Attorney General

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March 14, 1991

Mark R. Elam, Esquire  
Senior Counsel to the Governor  
Office of the Governor  
Post Office Box 11369  
Columbia, South Carolina 29211

Dear Mr. Elam:

By your letter of March 13, 1991, you have asked for the opinion of this Office as to the constitutionality of H.3499, R-24, an act amending S.C. Code Ann. § 50-11-870 (1990 Cum. Supp.) to designate the Town of Pawleys Island in Georgetown County a bird sanctuary. For the reasons following, it is the opinion of this Office that the Act is of doubtful constitutionality.

In considering the constitutionality of an act of the General Assembly, it is presumed that the act is constitutional in all respects. Moreover, such an act will not be considered void unless its unconstitutionality is clear beyond any reasonable doubt. Thomas v. Macklen, 186 S.C. 290, 195 S.E. 539 (1937); Townsend v. Richland County, 190 S.C. 270, 2 S.E.2d 777 (1939). All doubts of constitutionality are generally resolved in favor of constitutionality. While this Office may comment upon potential constitutional problems, it is solely within the province of the courts of this State to declare an act unconstitutional.

The act bearing ratification number 24 of 1991 amends § 50-11-870 to add the Town of Pawleys Island to the areas of the state declared to be bird sanctuaries, thus outlawing the use of shotguns, rifles, pellet guns, and BB guns within the area. The Town of Pawleys Island is located wholly within

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Georgetown County. Thus, H.3499, R-24 of 1991 is clearly an act for a specific county. Article VIII, Section 7 of the Constitution of the State of South Carolina provides that "[n]o laws for a specific county shall be enacted." Acts similar to H.3499, R-24 have been struck down by the South Carolina Supreme Court as violative of Article VIII, Section 7. See Cooper River Parks and Playground Commission v. City of North Charleston, 273 S.C. 639, 259 S.E.2d 107 (1979); Torgerson v. Craver, 267 S.C. 558, 230 S.E.2d 228 (1976); Knight v. Salisbury, 262 S.C. 565, 206 S.E.2d 875 (1974). Likewise, Article VIII, Section 10 of the State Constitution provides that "[n]o laws for a specific municipality shall be enacted ...." Because H.3499, R-24 addresses only the Town of Pawleys Island, contravention of this provision is also a concern. See Op. Atty. Gen. dated June 3, 1988.

In addition, Article III, Section 34 of the Constitution provides that

[t]he General Assembly of this State shall not enact local or special laws concerning any of the following subjects or for any of the following purposes, to wit:

....

VI. To provide for the protection of game.

....

Provided, That the General Assembly is empowered to divide the State into as many zones as may appear practicable, and to enact legislation as may appear proper for the protection of game in the several zones.

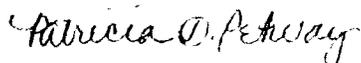
....

The subject act is clearly a special or local act in that it relates to protection of birds in one area of Georgetown County, in the Town of Pawleys Island. Because the act is not for the protection of game in the entire zone of which this area would be a part, see Section 50-1-60 (9) of the South Carolina Code of Laws, Article III, Section 34 is likely contravened by this act. See Ops. Atty. Gen. dated June 8, 1983; June 20, 1983; June 18, 1984; June 3, 1988; February 15, 1989; May 30, 1990.

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While we applaud the efforts being made to protect the birds and wildlife in this State and in Pawleys Island in particular, we must nevertheless advise that H.3499, R-24 would be of doubtful constitutionality. Of course, this Office possesses no authority to declare an act of the General Assembly invalid; only a court would have such authority.

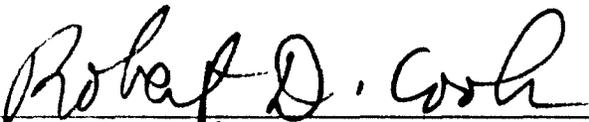
Sincerely,



Patricia D. Petway  
Assistant Attorney General

PDP/an

REVIEWED AND APPROVED BY:



Robert D. Cook  
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